## **Section 902 Taxes Consolidation Act 1997**

# Request of an authorised officer: Information to be furnished by a third party

This document should be read in conjunction with section 902 Taxes Consolidation Act 1997

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The information in this document is provided as a guide only and is not professional advice, including legal advice. It should not be assumed that the guidance is comprehensive or that it provides a definitive answer in every case.

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#### 1 Introduction

Sections 902, 902A and 907A Taxes Consolidation Act 1997 (TCA) confer powers on an authorised officer to require a third party other than a financial institution to deliver books, records and other documents and to provide information in relation to a taxpayer in certain circumstances.

The power to give notice directly to a third party under section 902 TCA requires the consent of a Principal Officer/Branch Manager.

The powers to obtain

- (a) a High Court Order under section 902A TCA, and
- (b) the consent of the Appeal Commissioners under section 907A TCA

may be exercised with the consent of a Revenue Commissioner.

This manual deals with the powers conferred by section 902 TCA.

The Tax and Duty Manual on section 902A is Tax and Duty Manual Part 38-04-04g.

The Tax and Duty Manual on section 907A is Tax and Duty Manual Part 38-04-04h.

#### 2 Notes on section 902 TCA

#### 2.1 Definitions

The terms "books, records or other documents" and "liability" in relation to a person rely on the definition of those terms in section 900(1) TCA.

The term "taxpayer" is defined to include a person or group, or class of persons not known to the officer.

## 2.2 Serving of notice on third party

Section 902(2) TCA provides that notwithstanding:

- any obligation as to secrecy, or
- other restriction upon disclosure of information imposed by or under statute or otherwise,

an authorised officer may, for the purpose of enquiring into a liability in relation to a taxpayer, serve on another person (other than a financial institution) a notice in writing requiring that person to do certain things with a specified time.

#### 2.3 Precondition

Section 902(3) TCA provides that the authorised officer must have reasonable grounds to believe that the third party is likely to have information relevant to the establishment of a liability in relation to the taxpayer, before serving a notice under this section.

#### 2.4 Content of notice

The notice should contain the name of the person whose information the third party is being asked to provide. The third party being asked to provide the information may be a person connected with the taxpayer; this is implied by the generality of section 902(2) TCA. Care should be taken that the notice only contains sufficient information to enable the third party to comply with the notice and no unnecessary additional information.

The notice may require the third party to do either or both of the following:

- (a) to deliver or make available for inspection by the authorised officer such book, records or other documents as are in the other person's power, possession or procurement and as contain or may contain information relevant to a liability in relation to the taxpayer,
- (b) to furnish to the authorised officer such information explanations and particulars as the office may reasonably require and as are relevant to any such liability,

and this must be specified in the notice. (See <u>Appendix 1</u>.) This is provided for in section 902(2) TCA.

As noted in paragraph 2.1 above, a notice can be issued where the name of the taxpayer is not known and can include a group or class of persons whose individual identities are not known to the authorised officer.

## 2.5 Meaning of taxpayer

As well as a person or persons not known to the authorised officer, section 902(4) TCA provides that the persons who may be treated as a taxpayer for the purposes of this section include a company which has been dissolved or an individual who has died.

## 2.6 Taxpayer to be advised of the service of the notice

Where a notice under section 902(2) TCA is served on a third party, the taxpayer shall be advised of the service of the notice and upon whom it is served as soon as is practicable thereafter. Section 902(6) TCA provides that where the identity of the taxpayer is not known at the time of service of the notice, the taxpayer shall be advised of the service of the notice and upon whom it is served as soon as is practicable after the taxpayer's identity becomes known to the authorised officer. (See <a href="Appendix 2">Appendix 2</a>.)

## 2.7 Access by third party to records

Section 902(7) TCA states the third party must be allowed to inspect and copy any books, records, or other documents which they have delivered, and which are retained by the authorised officer.

## 2.8 Authorised officer may make extracts or copies

Section 902(8) TCA allows the authorised officer to make extracts from or copies of documents made available.

## 2.9 Professional privilege

Section 902(9) TCA provides that no person is obliged to disclose:

- a) information with respect to which a claim to legal professional privilege could be maintained in legal proceedings;
- b) information of a confidential medical nature; or
- c) professional advice given to a client (other than such advice given as part of a dishonest, fraudulent, or criminal purpose).

#### 2.10 Reasonable assistance

Section 902(10) TCA requires a person who, in compliance with a notice under this section makes books, records or other documents available for inspection by an authorised officer to afford the officer reasonable assistance including information in relation to the use of all electronic or other automatic means by which the books etc. in non-legible form are capable of being reproduced in legible form.

#### 2.11 Penalty

A penalty of €4,000 is provided in section 902(11) TCA for the refusal or failure by a person to comply with a notice under this section or for failure to give the assistance provided for in this section. Section 1078 TCA (Criminal Offences) is not to be treated as applying to such failure or refusal.

### 3 Guidelines for authorised officers

#### 3.1 Informing the taxpayer

- The taxpayer should first be given the opportunity either to supply the
  information required (this may be possible by the taxpayer obtaining the
  information, etc., directly from the third party) or to provide a mandate
  authorising the officer to obtain the information from the third party unless
  the officer has good reasons to believe that this may defeat the purpose of
  the enquiry.
- The taxpayer should, if appropriate, be informed briefly by reference to the facts why the information is being sought.
- When the taxpayer is given the opportunity to supply the information, they should be advised of the authorised officer's power to serve a notice on the third party.
- If the taxpayer refuses to co-operate and it would not defeat the purpose of the enquiry to do so, a letter should be sent to the taxpayer advising them of the intention to seek, ten days after the date of the letter, consent for the

issue of a notice under section 902 TCA and referring to the reasons for taking such action.

- If the taxpayer makes representations within the ten-day period as to why a section 902 TCA notice should not be issued, such representations should be considered fully on their merits.
- If the officer believes that advance notice to the taxpayer would defeat the
  purpose of the enquiry, the officer should proceed as outlined at paragraph
  3.2 below, and include reasons for believing that advance notice would
  defeat the purpose of the enquiry.

## 3.2 Preparation of report

Where no representations are received from the taxpayer within ten days, or where any representations made are not accepted, or where the officer believes advance notice to the taxpayer would defeat the purpose of the enquiry, the authorised officer should send a report of the case to their Principal Officer/Branch Manager, provided they have reasonable grounds to believe:

- that the third party is likely to have information, and
- that the information is relevant to the establishment of a liability in relation to the taxpayer and which has not been disclosed to the officer's satisfaction.

## 3.3 Content of report

The officer should clearly state their reasons why they believe the criteria set out in paragraph 3.2 are satisfied.

The officer should specify the books, records or other documents of the third party which they wish to inspect in relation to the taxpayer and/or the information explanations or particulars which they wish the third party to supply and which are relevant to the liability of the taxpayer. This can be a general description as long as it is clear to the third party what is being asked for and in respect of what period.

The officer should complete a draft of the Form of Notice intended for issue to the third party.

The information sought should only relate to the period under enquiry.

The report should set out all relevant facts on a numbered step by step progression including details of any representations made as previously outlined.

All relevant papers should accompany the submission (tagged as appropriate for ease of reference).

#### 3.4 Time limit

A period of not less than 30 days that is, 30 days or more from the date of service of the notice, must be allowed for compliance with the notice. This must be shown on the notice. A period of thirty days is generally adequate.

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